

File number: KSC-SC-2025-05/CS001

Before: The President of the Specialist Chambers

Judge Ekaterina Trendafilova

Registrar: Fidelma Donlon

Date: 19 February 2025

Language: English

Classification: Confidential

Corrected Version of Decision on Commutation, Modification or Alteration of Sentence with Confidential and *Ex Parte* Annexes

Specialist Prosecutor: Counsel for Sabit Januzi:

Kimberly West Jonathan Elystan Rees

THE PRESIDENT of the Specialist Chambers ("President"), noting Article 51(2)

of Law No. 05/L-053 on Specialist Chambers and Specialist Prosecutor's Office

("Law"), Rules 196 and 197 of the Rules of Procedure and Evidence before the

Kosovo Specialist Chambers ("Rules") and Articles 3, 6 and 9 to 11 of the Practice

Direction on Commutation of Sentences ("Practice Direction"), having consulted

with the Judges of the sentencing Panel, hereby issues this decision on the

commutation, modification or alteration of Mr Sabit Januzi's sentence.

PROCEDURAL BACKGROUND

1. On 4 February 2025, Trial Panel I issued a decision under Rule 94 of the Rules,

approving the plea agreement entered into by Mr Januzi, wherein he admitted guilt

to one charge of obstructing official persons in performing official duties and one

charge of intimidation in criminal proceedings, and sentenced him to two years of

imprisonment, with credit for time served.¹ The Trial Panel further confirmed Mr

Januzi's agreement to pay the sum of 100 Euros as reparation to the victim admitted

to participate in the proceedings.²

2. On 4 February 2025, the Registrar notified the President, pursuant to Article 3(3) of

the Practice Direction, that Mr Januzi will become eligible for commutation of his

sentence on 5 February 2025, after having served two-thirds of his sentence.³

3. On 5 February 2025, the President requested the Registrar to collect and convey the

information set forth in Rule 196(3) of the Rules and to take the steps prescribed in

Article 4 of the Practice Direction.4

¹ Transcript, 4 February 2025, pp. 616-617.

² Transcript, 4 February 2025, pp. 616-617.

³ KSC/REG/IOR/7631, Notification of Eligibility of Mr Sabit Januzi for Commutation of Sentence,

4 February 2025 (confidential).

⁴ KSC/CHA/PRE/0998, Notice of Commutation of Sentences Messrs Sabit Januzi and Ismet Bahtijari, 5

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February 2025 (confidential).

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4. On 12 February 2025, the Registrar conveyed to the President the information collected pursuant to Rule 196(3) of the Rules and Article 5(1) of the Practice Direction.⁵ Specifically, the Registrar included: (i) a report from the Detention Management Unit ("DMU" and "DMU Report"); (ii) a report from the Specialist Prosecutor's Office ("SPO" and "SPO Report"); and (iii) the Registrar's own

submissions ("Registrar's Submissions").

5. On 13 February 2025, Mr Januzi conveyed his observations to the Registrar's

Submissions and related reports through the Court Management Unit ("Januzi's

Submissions").6

6. On 12 February 2025 and 14 February respectively, the President provided all the

information received by the Registrar and Mr Januzi to the Judges of the sentencing

Panel in accordance with Article 51(2) of the Law, Rule 196(1) of the Rules and

Article 6 of the Practice Direction and sought their views on Mr Januzi's commutation

of sentence or alternatively, on the modification or alteration of his sentence to include

conditions imposed upon his release as provided for in Articles 10 and 11 of the

Practice Direction.7

7. Given the nature of the proceedings, the President did not consider it necessary to

convene an oral hearing.

II. ANALYSIS

8. The President reiterates that persons convicted by the Specialist Chambers become

eligible for consideration of commutation of sentence upon having served two-thirds

⁵ KSC/REG/IOR/7661, Requested Information Related to Article 5 of the Practice Direction on Commutation of Sentence Concerning Mr Sabit Januzi, 12 February 2025 (confidential).

⁶ KSC-SC-2025-05/CS001/F00001, Januzi Written Submissions on Commutation pursuant to Article 5(3) of the Practice Direction on Commutation of Sentences KSC-BD-48, 13 February 2025 (confidential and ex parte).

⁷ KSC/CHA/PRE/1002, Commutation of Sentence – Mr Sabit Januzi, 12 February 2025 (confidential).

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of their sentence.8 Eligibility denotes consideration and not an inherent right to

commutation after having served two-third of a sentence. Thus, commutation,

modification or alteration of a sentence is a discretionary decision for the President to

take in consultation with the judges of the Specialist Chambers on the basis of the

"interests of justice and general principles of law",9 and in accordance with the

procedure set forth in the legal framework of the Specialist Chambers. There is

therefore no burden of proof on the part of the President to demonstrate that the

sentenced person has not fulfilled the criteria for release on conditions.¹⁰

9. The President recalls that the Law, the Rules and the Practice Direction limit her

competence to considering only the eligibility of a convicted person for commutation,

modification or alteration of sentence and not the judgments rendered by the

competent Panels.¹¹

10. Further, before taking a decision, the President consults the views of the Judges

of the sentencing Panels without, however, engaging with their analysis in her

decision. The President will examine the factors set forth in Rule 196(3) of the Rules

and determine, based on the facts of this case, whether there are sufficient factors

present that warrant the commutation, modification or alteration of Mr Januzi's

sentence.

a) Genuine dissociation from the crime

11. While the Registrar submits that Mr Januzi has not made any reported

expression of remorse or regret to DMU staff members regarding the crimes he has

been convicted of, given that he does not engage in conversations on his case or the

crimes with DMU Staff,12 the Registrar's and DMU report reflects that Mr Januzi

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⁸ See Rule 196(2) of the Rules; Article 3(1) of the Practice Direction; Gucati Decision, para. 9

⁹ Aricle 51(2) of the Law.

¹⁰ Gucati Decision, para. 9.

¹¹ Gucati Decision, para. 10.

¹² Registrar's Submissions, para. 30.

understands why he was convicted and why he is in detention.¹³

12. The SPO do not make any submissions on any genuine disassociation from his

crimes, but only state that before the plea agreement and at the stage when Mr Januzi

gave a voluntary statement, he denied any wrongdoing and lied to the SPO.14

13. Mr Januzi contends in his written submissions that Mr Januzi has "made a

public expression of remorse and disassociated himself from his past conduct at the

time of plea and sentence".15

14. The President notes the comments of Mr Januzi when asked by the Trial Panel

to confirm the statement of his Specialist Counsel who indicated on his behalf that he

wished to state that he would remorseful for his conduct in April 2023, wherein he

stated:

Presiding Judge: "And could you indicate to the Panel why you regret what you did?"

[...]

Mr Januzi: "Well, taking into account that my contact with a witness of the Prosecution constitutes obstruction of justice, of course, I -- I am not happy with

what I did. And, of course, I'm not a legal person. But I regret what I did."

15. Coupled with the plea agreement, through which Mr Januzi acknowledges his

wrongdoing, the President considers these expressions of regret to be genuine and

that Mr Januzi has chosen to disassociate himself from his actions.

16. Accordingly, the President finds that this factor weighs in favour of a possible

commutation, modification or alteration of Mr Januzi's sentence.

b) Demonstration of rehabilitation

17. Mr Januzi submits that he has shown clear signs of rehabilitation and that he

¹³ Registrar's Submissions, para. 30.

¹⁴ SPO Submissions, para. 8.

¹⁵ Januzi Submissions, para. 26 (p. 8).

will continue to abide by any and all conditions imposed.¹⁶

18. According to the DMU Report, Mr Januzi has displayed a friendly, responsible

and respectful behaviour toward DMU,17 has not engaged in any inappropriate

conduct or displayed any aggressive behaviour, verbal or otherwise,18 and has fully

complied with the Rules of Detention and instructions provided by staff members.¹⁹

19. The President notes that Mr Januzi has complied with all rules and regulations

while detained at the Detention Facilities, has behaved in a respectful and kind

manner to DMU staff and other detainees. The President further notes that Mr Januzi

has voluntarily agreed to pay a small amount of reparations to Victim 1.

20. The President therefore considers that Mr Januzi has shown signs of

rehabilitation and finds that this factor weighs in favour of a possible commutation,

modification or alteration of Mr Januzi's sentence.

c) Prospect of resocialisation and successful resettlement

21. Mr Januzi contends that he has established positive family relationships and a

stable living environment which indicate a likelihood of successful resocialization and

resettlement after his release.²⁰

22. The DMU Report confirms Mr Januzi has an established family connection,

which exerts a positive influence on him, and stable social networks that could

support his resocialisation after release.²¹

23. The President is of the view that Mr Januzi's close and stable family ties and

¹⁶ Januzi Submissions, para. 6.

¹⁷ DMU Report, para. 9.

¹⁸ DMU Report, para. 9.

¹⁹ DMU Report, para. 9, 13.

²⁰ Januzi Submissions, para. 4.

²¹ DMU Report, paras 23, 25.

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social network will likely assist him in adapting and integrating in Kosovo if released.

24. The President therefore considers this information as a positive factor when

assessing whether to grant Mr Januzi's commutation, modification or alteration of his

sentence.

d) Gravity of the crimes for which the person was convicted

25. Mr Januzi contends that as the gravity of the crime for which Mr Januzi was

convicted was at the lowest end of the range within the jurisdiction of the Specialist

Chambers, the factor in Rule 196(3)(d) of the Rules arguably weighs in favour of

advance release, or, at least, is neutral.²²

26. The SPO submits that the offences for which Mr Januzi has been convicted for

are "a grave challenge to the security and integrity of judicial proceedings" and that

Mr Januzi's interference was "substantial".²³ The SPO further contends that the impact

of these offences have a "chilling effect on the public confidence in the effectiveness of

KSC orders and decisions, including those relating to protective measures."24 The SPO

submits that these facts accordingly mitigate against commutation of Mr Januzi's

sentence.25

27. Even though the President notes that Mr Januzi was convicted at the lowest

sentencing range of the offence, which is punishable between two and ten years, the

President observes that Mr Januzi's conduct indeed had a chilling effect on a specific

witness and his family and that the conduct more generally has an effect on other

witnesses who may appear before the Specialist Chambers and the ability of the court

to undertake its mandate. The President further notes that the gravity of offences

against the administration of justice, in particular the intimidation of witnesses, has

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²² Januzi Submissions, para. 35.

²³ SPO Report, paras 3-4.

²⁴ SPO Report, para. 5.

²⁵ SPO Report, paras 3-7.

been acknowledged in the jurisprudence of the Specialist Chambers and that a

sentence at the lowest sentencing range does not diminish the specific gravity of the

offence. Furthermore, the President considers that the statements of Victim 1 – that

the release of Mr Januzi would not raise concerns for his or his family's safety – do not

have any impact on considerations of the gravity of the offence, given that the

protected value underlining the prohibition of offences against the administration of

justice is primarily preserving the integrity of the administration of justice.

28. The President therefore finds that this factor weighs against commutation of

Mr Januzi's sentence.

e) Treatment of similarly situated prisoners

29. The DMU Report reflects that in two previous cases before the Specialist

Chambers sentences were reviewed once the convicted persons had served two-thirds

of their sentences.26

30. The President observes, as is reflected in the DMU Report, that this is the third

occasion where persons convicted by the Specialist Chambers have served two-thirds

of their sentences. Accordingly, the President finds that there are similarly situated

prisoners, which is a positive factor that weighs for commutation, modification or

alteration of Mr Januzi's sentence.

f) Whether release would give rise to significant social instability

31. Mr Januzi contends that the probability of significant social instability resulting

from his release is assessed as "very low". 27 Mr Januzi submits that this factor weighs

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in favour of advanced release.²⁸

²⁶ DMU Report, para. 26.

²⁷ Januzi Submissions, para. 3, referring to the DMU Report, para. 13.

²⁸ Januzi Submissions, para. 20.

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32. The Registrar submits that following an assessment undertaken by the Safety

and Security Unit ("SSU"), the release of Mr Januzi would "elicit a limited public

reaction [and that] the probability of this resulting in a level of civil disorder that could

be considered significant social instability is expected to be very low".²⁹ Moreover, Mr

Januzi does not have such a profile or politicised role that could be considered to give

rise to significant social instability.³⁰

33. The President notes that the SSU undertook a thorough risk analysis in this

respect, to which the President attaches considerable weight. Having considered the

information before her, the President is of the view that the risk for significant social

instability in Kosovo upon Mr Januzi's release is very low.

34. The President therefore considers that this factor weighs in favour of a possible

commutation, modification or alteration of Mr Januzi's sentence.

g) Any substantial cooperation with the SPO

35. Mr Januzi submits that save for the plea agreement there is no indication that

the SPO has ever sought Mr Januzi's cooperation and that therefore this factor weighs

in favour or, at least, is neutral.³¹

36. The SPO contends that Mr Januzi's limited cooperation in the form of

concluding a plea agreement only came after significant litigation and only shortly

before the commencement of the trial and that this sort of cooperation has already

been given credit pursuant to Rule 163(2) of the Rules and therefore should not

constitute a factor to be taken into consideration militating in favour of commutation.³²

37. The President agrees with the SPO that the plea agreement itself was

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²⁹ Registrar's Submissions, para. 16.

³⁰ Registrar's Submissions, paras 17-19.

³¹ Januzi Submissions, para. 38.

³² SPO Report, para. 8.

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sufficiently acknowledged and credit given pursuant to Rule 163(2) of the Rules and

that this factor alone cannot be taken into consideration militating in favour of

commutation.

38. The President observes that there is no indication that Mr Januzi provided

further cooperation to the SPO beyond the plea agreement. Accordingly, the President

considers this a neutral factor when assessing whether to grant Mr Januzi

commutation, modification or alteration of his sentence.

h) Voluntary assistance of the convicted person in enabling the enforcement of

the judgments and orders of the Specialist Chambers

39. Mr Januzi submits that his payment of reparations to Witness 1 weighs in

favour of advanced release in Mr Januzi's case, as it has to be considered as a factor of

enabling the enforcement of an order pursuant to Rule 196(3)(i) of the Rules.³³

40. Even though the Registrar noted that she does not have information regarding

any voluntary assistance of Mr Januzi in enabling the enforcement of Specialist

Chambers judgments and orders in other cases,34 the President notes that since the

submission of her report, Mr Januzi has paid the reparation of 100 Euros.³⁵

41. The President therefore considers this a factor militating for a consideration for

commutation, modification or alteration of Mr Januzi's sentence.

i) Any significant action taken by the convicted person for the benefit of

victims as well as any impact on the victims and their family in case of

commutation, modification or alternation of sentence

42. The Registrar submitted that Victim 1 noted that the release of Mr Januzi would

³³ Januzi Submissions, para. 22.

³⁴ Registrar's Submissions, para. 25.

35 KSC-BC-2023-10/F00684, Registrar's Report on Payment of Reparations, 19 February 2025, para. 4.

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not raise concerns with regard to his safety or the safety of his family.³⁶

43. As the payment of the 100 Euros as compensation were already considered

above, the President is of the view that this is a factor weighing in favour of

Mr Januzi's commutation, modification or alteration of his sentence.

j) The individual circumstances of the convicted person

44. The President notes that no significant information was submitted under this

factor and therefore it will be considered neutral in the assessment of Mr Januzi's

possible commutation, modification or alteration of his sentence.

k) Other factors establishing a clear and significant change of circumstances

sufficient to justify commutation, modification or alteration of sentence

45. The SPO contends that numerous other witnesses are still scheduled to testify

in the Thaçi et al. case through April 2025, which is an added reason to ensure that

Mr Januzi serves his full sentence "as this would mean that [he] continue[s] to be

imprisoned while important evidence is heard by the court".37

46. The President is not persuaded by the SPO's general submissions that any

commutation, modification or alteration of sentence should depend on the evidence

that is being heard in other cases, without alluding to any detailed circumstances or

risks. The President further observes that the SPO case against *Hashim Thaçi et al.* will

most likely close in April 2025.38 Furthermore, the SPO submissions are too general in

order to be construed as a justified concern that Mr Januzi would reoffend while

evidence is being heard before the Specialist Chambers. Accordingly, the President

does not deem this information relevant for her consideration of commutation,

³⁶ Registrar's Submissions, para. 21.

³⁷ SPO Report, para. 10.

³⁸ Transcript 1 October 2024, p. 20535.

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modification or alteration of Mr Januzi's sentence.

III. COMMUTATION OF SENTENCE

47. The President notes that Article 51(2) of the Law provides that a convicted

person will become eligible for commutation of sentence upon having served two-

thirds of his or her sentence.

48. The President recalls that Mr Januzi entered a guilty plea and concluded a plea

agreement. Mr Januzi has shown signs that he has disassociated himself from the

offences for which he was convicted, has expressed his intention to refrain from

committing any offences against the administration of justice in the future, and has

behaved positively while detained at the Detention Facilities. However, the offences

for which he was convicted are grave, regardless of the relatively low sentence he

received.

49. The President notes that commutation of sentence entails the immediate release

of a convicted person, which would not allow for the imposition of conditions on the

release. Given the nature of the offences for which Mr Januzi was convicted and the

chilling effect his actions had on a specific witness, but also potential future witnesses,

and having considered the interests of justice and general principles of law in light of

the facts of his case, the President does not consider commutation of sentence

appropriate. Accordingly, the President shall not grant Mr Januzi a commutation of

his sentence.

50. The President will therefore decide whether to modify or alter Mr Januzi's

sentence in accordance with Article 51(2) of the Law and Article 10 of the Practice

Direction.

IV. MODIFICATION OR ALTERATION OF THE SENTENCE

51. According to Article 51(2) of the Law in conjunction with Articles 3(1) and 10

of the Practice Direction, the President may decide to modify or alter the sentence

imposed on a convicted person once two-thirds of the sentence has been served, where

she finds that commutation of sentence is not appropriate. To that end, the President

may modify or alter the sentence of a convicted person by ordering his release under

certain specific conditions. Such conditions shall apply for the duration of the term of

imprisonment imposed on the convicted person or any other earlier specified date.³⁹

In accordance with Article 11(2) of the Practice Direction, the President may decide to

revoke or modify her decision if the convicted person breaches one or more of the

conditions imposed.

52. The President recalls that the offences of which Mr Januzi was convicted are

indisputably grave given the impact of witness intimidation on the administration of

justice. Nevertheless, the President finds that there are a number of factors that weigh

in favour of the modification of Mr Januzi's sentence by way of release, albeit with

conditions.

53. The President further recalls that: (i) Mr Januzi entered a guilty plea and

accordingly concluded a plea agreement and has shown genuine signs of

disassociation from the offences for which he was convicted; (ii) Mr Januzi has

demonstrated positive signs of rehabilitation; (iii) the likelihood that Mr Januzi's

release would give rise to significant social instability in Kosovo is low; (iii) Mr Januzi

has stable familial and social ties, which would help him reintegrate back into Kosovo.

The President notes that Mr Januzi has further firmly stated that he will abide by any

conditions imposed on his release.⁴⁰

54. The President considers that Mr Januzi has had the opportunity to reflect on

his actions while serving over two-thirds of his sentence and considers that

³⁹ See Article 11(1) of the Practice Direction.

⁴⁰ Gucati Submissions, para. 6.

Mr Januzi's expressions of regret before the Trial Panel was genuine.

55. Accordingly, while the sentence of Mr Januzi stands as pronounced by the Trial

Panel, the President is of the view that the sentence should be modified to include

Mr Januzi's release with conditions. The President notes that the conditions to be put

in place will give Mr Januzi an opportunity to demonstrate that he continues on his

path toward full rehabilitation and that he will abide by any orders issued by the

Specialist Chambers in the future, where applicable.

56. In view of the foregoing, and having considered the totality of the information

before her as well as the views of the Judges of the sentencing Panel, the President

determines that the following conditions will apply to Mr Januzi's release in

accordance with Article 11(1) of the Practice Direction for the remainder of the

duration of the sentence pronounced by the Trial Panel:

a) assurance of permanent residency at the home address set forth in the

Registrar's Submissions;⁴¹

b) notification to the Registrar and to the police station identified by the

Registrar of any relocation of the permanent residence, subject to

permission thereof granted by the President;

c) weekly reporting to the police station identified by the Registrar;

d) surrender of Mr Januzi's passport or travel documents to the Registrar;

e) to remain in Kosovo and notify the Registrar of any wish to travel outside

Kosovo and request for permission thereof to be granted by the President;

f) refraining from any contact or communication with Victim 1 and the

⁴¹ Registrar's Submissions, para. 5.

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spouse, their family and other relatives;

g) refraining from any contact or communication with any (potential)

witnesses or victims before the Specialist Chambers and SPO;

h) refraining from making any direct or indirect public statements about the

Specialist Chambers and SPO;

i) requesting permission and approval from the Registrar in the event of

conducting an interview with the media as provided for in the Practice

Direction on Detainees (Media Communications);

i) abiding by any decision or order of the Specialist Chambers; and

k) refraining from making negative, violent, intimidating, threatening or

coercive comments towards or about (potential) witnesses or other persons

who are at risk on the account of their cooperation with the Specialist

Chambers, officials of the Specialist Chambers or the SPO.

57. The President emphasises that the conditions, set forth above, on Mr Januzi's

release remain in place for the remaining duration of the two-year sentence imposed

on him by the Trial Panel, namely until 4 October 2025. The President further

emphasises that failure by Mr Januzi to comply with any of the conditions set forth in

paragraph 56 shall result in the revocation or modification of the present decision in

accordance with Article 11(2) of the Practice Direction.

V. CONCLUSION

58. Having carefully considered the information before her, including the views of

the Judges of the sentencing Panel, as well as the interests of justice and general

principles of law in light of the facts of this case, the President finds that commutation

of sentence is not appropriate. Instead, the President will modify Mr Januzi's sentence

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to provide for his release with the conditions set forth in paragraph 56 above.

59. The President notes in this respect that the offences for which Mr Januzi has

been convicted are grave and that while he has shown genuine signs of disassociation

from his offences and positive signs of rehabilitation, it is important to ensure that by

way of abiding by the conditions specified in paragraph 56 above, Mr Januzi

continues down this road to full rehabilitation and disassociation. Given that the

sentence is herewith modified, any consideration for an alteration of the sentence is

moot.

VI. DISPOSITION

60. In view of the above, the President hereby:

DECIDES that commutation of Mr Januzi's sentence is not appropriate and is

thus not granted;

DECIDES to modify Mr Januzi's sentence by releasing him with the conditions

set forth in paragraph 56 above;

DECIDES that, subject to the transfer arrangements by the Registrar, Mr Januzi

be released on 21 February 2025 to his permanent residence at the home

address set forth in the Registrar's Submissions;

ORDERS Mr Januzi to abide by the conditions set forth in paragraph 56 above;

ORDERS the Registrar to take all necessary measures to ensure the transfer of

Mr Januzi to his home address and the conditions set forth in paragraph 56

above;

ORDERS the Kosovo police or any other authority of Kosovo to cooperate

pursuant to Article 53(1) of the Law with the Registrar on the enforcement of

the conditions set forth in paragraph 56 above and to provide a monthly report

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to the Registrar on the adherence by Mr Januzi to the condition set forth in

paragraph 56(c) above;

ORDERS the Registrar to report to the President on a bi-monthly basis on the

adherence of Mr Januzi to the conditions set forth in paragraph 56 above until

the conclusion of his sentence of two years, namely on 4 October 2025, or

sooner if a breach of the conditions has occurred;

ORDERS the Court Management Unit ("CMU") to serve this decision on Mr

Januzi, his Counsel and the Specialist Prosecutor only upon confirmation of Mr

Januzi's arrival in Kosovo;

ORDERS CMU to reclassify this decision as public upon confirmation from the

Registrar of Mr Januzi's arrival at his designated location of release; and

ORDERS the CMU to ensure that the Annexes to this decision remain

confidential and ex parte.

Judge Ekaterina Trendafilova,

President of the Specialist Chambers

Dated this Wednesday, 19 February 2025

At The Hague,

The Netherlands

Explanatory Note

In paragraph 13, the last part of the sentence "and the presence or absence of remorse is not included as a relevant factor" was deleted.